



### Is quality assurance a European profession?

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#### New professionalism in academia

- Professionalisation of academic leadership: "hybrid professionals" (Fitzgerald/Ferlie 2000) or "academic bureaucratisation" (Coccia 2009)
- Expansion/Professionalisation of university administration: evaluation, employability managers, equal opportunity etc.



The emergence of new occupational groups around universities: i.e. specialised management consultants, quality assurance agencies



#### • What is "European" quality assurance?

- European evaluation and accreditation agencies as "buffer organisations"
- Quality assurance: a powerful steering device
- Research Design
- Analysis
  - National Level
  - European Level
- Conclusions





# What is "European" quality assurance?

European evaluation and accreditation agencies as "buffer organisations"

### 1990s: Introduction of quality assurance in European higher education.

- "Buffer organisations" (Neave 1989) or "intermediary agencies" (Braun 1993) find themselves in the midst of the revolving relationship between state and public institution (New Public Management debate).
- The four "tasks" of quality assurance:
  - Control for the implementation of Bachelor/Master
    - Accountability check of the public institution
    - Provide information for the public subvention (or not) of
  - study programmes
    - Optmizing teaching quality

#### Quality assurance: a steering device

- Accreditation and evaluation agencies have a powerful stance in the regulation of higher education provision.
- Yet their working conditions are characterised by strong **power asymmetries**...







#### **Research Design**

#### Research design

#### **Research question**

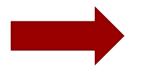
- What is the professional status of this new occupational group?
- Are we dealing with an emerging profession?

#### Data

- A case study of the German evaluation and accreditation market 1990-2008
- Document analysis of national and European policy documents related to the provision of quality assurance for higher education (1998-2010)
- Interviews with national and European quality assurance experts (2006-2008)

#### Theoretical framework "Ideal type" professionalisation

- ,Ideal type" professionalisation (Freidson 2003, Wilensky 1964):
  - Self regulation
  - Formal and codified knowledge base/monopoly
  - Ethics of professionalism



What kind of professionalisation (if any) do we find in the case of European quality assurance?

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### Analysis

#### The national level: Constrains and resources of quality assurance

- A European patchwork of quality assurance "regimes":
  - Laisser faire: "market type" quality assurance (Germany)
  - Directive: "state agency" (Spain, Sweden, Poland)
  - Semi-professional agency (Austria)
- Common denominators:
  - No political leverage with regard to ministerial regulations
  - Problematic acceptance in the academic community: Academics as gatekeeper to the expansion of other occupational groups in the academic sphere

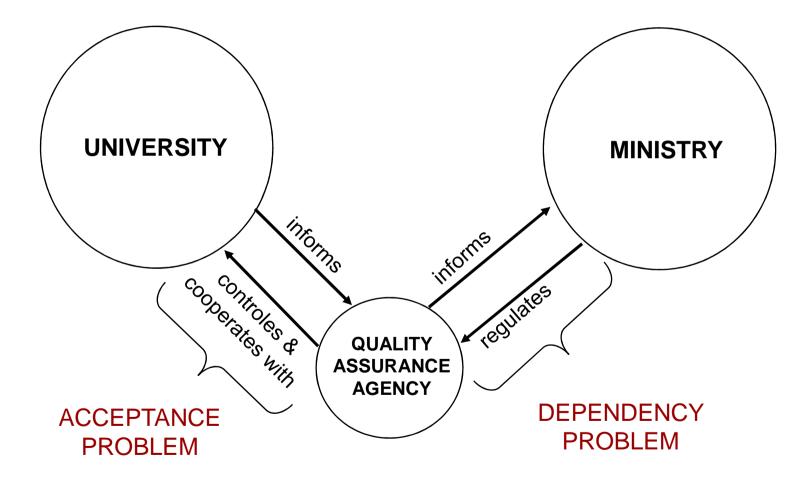
#### The national level:

Academic "resentment" towards quality assurance

- Tradition of "academic freedom" clashes with external control
- What kind of specialised expertise do quality assurance "professionals" possess?
  - An "intuitive" approach to the development of professional standards and routines
  - The specialised expertise lies with the "peer"
- Who becomes active in quality assurance?
  - "Failed academics"
  - High turn over rate between agencies and within the sector

#### The national level: Is there place for yet another autonomous actor?

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#### The European level: Professional emancipation through Bologna?

- In 2003, quality assurance became one of the main policy incentives within the European reform process:
  - Politization and formalization of quality assurance in the Bologna process (ENQA association)
  - Emergence of professional standards
  - Creation of a register for European quality assurance agencies
- political leverage,
- codification of the knowledge base,
- and social closure

Do European quality assurance agencies aim for professional status?



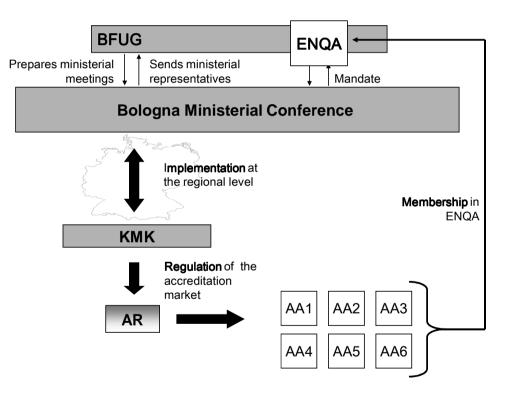


# Is quality assurance a European profession?

#### Is Quality assurance a European profession? Political leverage

#### Fragility of the political situation...

- No direct political impact on national/regional legislation
- No political visibility
- **Fragility** of the overarching political process (Bologna), that starts to loose its momentum...



Case study: Quality assurance politics in Europe and Germany

# Is Quality assurance a European profession?

Codification of the knowledge base

#### Standards of "professionalism"

A content analysis of the "European standards and guidelines for quality assurance"

#### • Technocratic requirements: No room "creativity" or "discretion" (Larson 1977)

- Standards without "norms" (Durkheim): "Professionalism" for the sake of "credibility"
  - "Professionalism" as exogeneous value
  - No standarization of endogenous values/behavioural concepts (i.e. "responsibility")

### Is Quality assurance a European profession? Social closure

#### Social closure: what for?

- Creation of a register for quality assurance agencies to regulate access to a European market for quality assurance provision
- Yet: most countries do not allow for non national quality assurance provision!



A register to regulate access to a market that does not exist?

### What kind of professionalization for European quality assurance?

- No means of professionalization at the national level:
  - Dependency from the ministry
  - Problematic accepance on behalf of the professional client organisation
- At the European level:
  - "Ideology of professionalism" (Evetts 2003)
  - Politics of "standardization" (Brunsson/Jacobsson 2000)





### Thank you for your attention!

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